# BEFORE THE HEARING EXAMINER FOR THE CITY OF BELLEVUE

In the Matter of the Rezone Proposal of

# City Dacha LLC

For a Rezone from R-1 (Single-Family Residential) to R-20 (Multi-Family Residential) at 160 118<sup>th</sup> Avenue SE Bellevue WA

FINDINGS OF FACT, CONCLUSIONS OF LAW AND RECOMMENDATION

File No. 17-131047-LQ

#### **SUMMARY**

**Recommendation.** The Hearing Examiner recommends that the Bellevue City Council, subject to conditions, **APPROVE** the proposed Rezone.

**Proposal.** The applicant, Greg Krape, seeks a Rezone of a .43-acre site at 160 118<sup>th</sup> Avenue SE from R-1 (Single-Family Residential) to R-20 (Multi-Family Residential) consistent with the Comprehensive Plan Amendment which modified the Comprehensive Plan designation of the property from P/SF-L (Public/Single Family-Low) to MF-M (Multi-Family Medium).

**Procedure.** On December 22, 2017, Mr. Krape submitted the Rezone application at issue. The City's Planning Commission eventually published appropriate notices on the Comprehensive Plan Amendment with respect to the site at issue and held a public hearing on October 24, 2018. The Commission recommended approval to the Bellevue City Council on October 24, 2018. On December 10, 2018, the City Council adopted the proposed amendment to the Comprehensive Plan (Ordinance 6447 at Exhibit C-1, Staff Report Attachment).

On January 17, 2019, a notice of the application for zoning designation change was issued and notice was appropriately accomplished. A public meeting ensued on January 29, 2019. The applicant and his attorney appeared at the meeting. Four members of the public also 5/2/19

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appeared and they provided background on the site and asked about future development. They did not object to the Rezone proposal. The City also received several written comments about violations and corrective actions on the property at issue, but the recommended approval of the Rezone is determined independent of those concerns as allowed by a Voluntary Correction Agreement (Exhibit C-2).

The Development Services Department issued a Determination of Non-Significance (DNS) under the State Environmental Policy Act (SEPA) on October 4. 2018 (File 17-131106-AC) upon finding that the proposal at issue would not have a probable, significant adverse impact on the environment (Staff Report, Exhibit C-1). The DNS was not appealed.

The City issued a staff report and a recommendation for approval of the proposed Rezone on April 4, 2019 (Staff Report, Exhibit C-1).

Upon due notice, the undersigned Hearing Examiner held a hearing in the Bellevue City Council Chambers on April 18, 2019. Peter Rosen, Senior Land Use Planner, City of Bellevue, presented a staff report and testified on behalf of the City. The applicant, Greg Krape, was present but did not testify. Attorney Ian Morrison appeared on behalf of the applicant and stated that the applicant concurred with the Rezone analysis and recommendation for approval from the Development Services Department.

Mr. Morrison mentioned concerns about the applicant's unpermitted clearing and grading on the site and dealings with the City on these issues. He noted that the applicant had completed corrective action required under a Voluntary Correction Agreement (VCA)(Staff Report, Attachment B). Both Mr. Morrison and Mr. Rosen agreed that the violations on the property and related matters concerning any corrections are not relevant to the Rezone application. The Examiner finds that these matters are not relevant to the application at issue.

No public testimony was offered but, in the course of the hearing, the Examiner permitted an observer, Mr. T.C. Wu, to ask a question. Mr. Wu asked about the term "transitional zone." At the Examiner's request, Mr. Rosen replied, and Mr. Wu then commented that his question was answered.

Hearing Examiner Program Coordinator Karen Hohu was also present at the hearing and created an audio recording of the proceeding.

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The City's Staff Report with accompanying file materials was admitted into evidence as Exhibit C-1, and a copy of the City's Power Point presentation was admitted as Exhibit C-3. Mr. Rosen also submitted written comments from members of the public, and those documents were admitted as Exhibit C-2. A letter dated April 18, 2019 with attached documents from the applicant's attorney was admitted as Exhibit A-1.

The undersigned Examiner visited the site at issue prior to the hearing.

#### FINDINGS OF FACT

- 1. The Examiner adopts the factual matters set forth in the foregoing **SUMMARY** as findings.
  - 2. The Applicant, Greg Krape, owns the site at issue at 160 118th Avenue SE in Bellevue.
- 3. The site at issue has an area of about .43-acres in the Wilburton/ 8<sup>th</sup> Street subarea. An abandoned cabin that was constructed in 1900 occupies the property and brush and trees cover much of the site.
- 4. The site is south of and directly adjacent to Wilburton Hill Community Park and the Bellevue Botanical Garden, and adjacent to a multi-family development on the east and south. An office complex surface parking lot is directly across the street--118<sup>th</sup> Avenue SE--to the west of the site.
- 5. The site is currently in the R-1 (Single-Family Residential) land use district and is adjacent to zoning designations R-1 (Wilburton Hill Community Park/ Bellevue Botanical Garden) to the north; R-20 (multi-family development) to the south; R-20 (Office and multi-family development) to the west; and multi-family development to the east, as detailed in the Staff Report at Exhibit C-1.
- 6. The Bellevue City Council approved the Comprehensive Plan amendment and the SEPA review completed with it on December 10, 2018, and the Council thus changed the Comprehensive Plan designation of the site at issue from Public/Single Family-Low (P/SF-L) to Multi-Family Medium (MF-M). With this change, the appropriate zoning designation should be changed from R-1 (Single-Family Residential) to R-20 (Multi-Family Residential), as described in the City's Staff Report.

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- 7. If the Rezone is approved, any future development for the site will be subject to project-specific review and other required approvals under the Bellevue City Code.
- 8. The proposed Rezone meets all applicable requirements, as Senior City Planner Mr. Rosen testified credibly and as explained in the Staff Report (Exhibit C-1).
- 9. The City's Utilities Department technical staff concluded that existing services provided sufficient capacity for this site and suggested no utilities-related conditions for this site (Staff Report, Exhibit C-1).
- 10. The City's Transportation Department analyzed the site and found that development of the site would result in "some additional vehicle trips" and did not expect "significant traffic or transportation impact." Any future development proposal shall include transportation review.
- 11. The proposed Rezone aligns with the Comprehensive Plan and policies regarding regional growth, new residential development, and density patterns (See Land Use Policies LU-5, LU-6, LU-9, and LU-23, at Staff Report, Page 9, Exhibit C-1).
- 12. The proposed Rezone will promote the public welfare by fulfilling a community need and will not require new public facilities or services. The new designation assures that the current site may meet evolving needs of citizens.
- 13. The proposed Rezone will provide consistency between the Comprehensive Plan, as amended by the City Council, and the zoning designation. In addition, the Rezone is consistent with land use policies regarding residential and commercial uses.
- 14. The proposed Rezone will not be a material detriment to the uses or property in its vicinity. The Rezone will allow multi-family uses at a density similar to that of adjacent property to the south.
- 15. The Rezone will add value to the community by providing new opportunities for residences consistent with the character of the neighborhood and the Comprehensive Plan. Also, the property provides a transition between higher density commercial uses on the west side of 118<sup>th</sup> Avenue SE, and the lower density of the park and botanical garden to the east and north. Multi-family uses will be consistent with the adjacent property to the south.
- 16. The Staff Report thoroughly analyzes the rezoning proposal in light of the criteria under LUC 20.30A.140, and finds that, as conditioned, the Rezone will be consistent with that ordinance. Basically, as the City's Land Use Division found: the Rezone proposal is consistent

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CITY OF BELLEVUE 450 – 110th Avenue NE P. O. Box 90012 Bellevue, WA 98009 9012 with the Comprehensive Plan; the Rezone is warranted to achieve consistency with the updated Comprehensive Plan and the Land Use Code; the Rezone promotes the public welfare; the Rezone is compatible with the surrounding area; the Rezone presents no materially detrimental uses in the immediate vicinity of the site; and the Rezone has "merit and value for the community as a whole" by addressing community needs.

- 17. The Hearing Examiner concurs with the City's analysis and adopts the same. The Staff Report is incorporated by reference herein as though fully set forth.
- 18. The applicant's violations on the property and required corrective actions and related matters are not relevant to the Rezone application at issue.
  - 19. Any conclusion herein which may be deemed a finding is hereby adopted as such.

#### **CONCLUSIONS OF LAW**

- 1. The Hearing Examiner has jurisdiction over the subject matter of this proceeding. The application is subject to Process III, under which the Examiner makes a recommendation following a public hearing and the City Council makes the final decision. LUC 20.35.015D, LUC 20.35.300 *et seq*.
- 2. The proposed Rezone is consistent with the decision criteria of LUC 20.30A.140 in that it complies with the Comprehensive Plan under LUC 20.30A.140A, and meets the other criteria including providing "value for the community as a whole" under LUC 20.30A.140E. Each condition under LUC 20.30A.140 was carefully analyzed in the City's Staff Report and the conclusions in that report are incorporated by reference in this recommendation.
  - 3. The proposed Rezone is consistent with Land Use Element Policies.
- 4. The proposal requires no physical change to the site and no redevelopment of any type, and any new future uses will require compliance with the Land Use Code and other applicable ordinances, regulations and legal provisions.
- 5. As conditioned, the proposed Rezone is consistent with the State Environmental Policy Act and with the decisional criteria for a Rezone. WAC 197-11-355; LUC 20.30A.140.
  - 6. The requested Rezone should be approved.
  - 7. Any finding herein which may be deemed a conclusion is hereby adopted as such.

#### **CONDITIONS**

- 1. Approval of this Rezone does not constitute an approval of any Land Use Code amendments, Land Use Entitlement review, or any other ancillary permits that may be required for design and construction of any proposed development on the Rezone site.
- 2. The Single-Family Transition Zone should be adopted and applied to the subject property.

#### RECOMMENDATION

The Hearing Examiner recommends that the City Council **APPROVE** the Rezone application subject to the condition set forth above.

DONE this 2nd day of May 2019.

Robin Lindley, Hearing Examiner 44

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## NOTICE OF RIGHT TO APPEAL

(Pursuant to Resolution No. 9473)

### RIGHT TO APPEAL-TIME LIMIT

Persons and entities identified in Land Use Code (LUC) 20.35.350, may appeal the recommendation of the Hearing Examiner to the Bellevue City Council by filing a written statement of the Findings of Fact or Conclusions of Law which are being appealed, and paying a fee, if any, as established by ordinance or resolution, no later than 14 calendar days following the date that the recommendation was mailed. The written statement must be filed together with an appeal notification form, available from the City Clerk. The written statement of appeal, the appeal notification form, and the appeal fee, if any, must be received by the City Clerk no later than 5:00 p.m. on Thursday, May 16, 2019.

### TRANSCRIPT OF HEARING-PAYMENT OF COST

An appeal of the Hearing Examiner's recommendation requires the preparation of a transcript of the hearing before the Hearing Examiner. Within thirty (30) days of the decision which is appealed from, the appellant shall order from the City Clerk, on a form provided by the Clerk, a full transcript of the hearing before the Hearing Examiner. At the time the order for transcription is placed, the appellant shall post security in the amount of One Hundred Dollars (\$100.00) for each hearing hour to be transcribed. If appellant fails to post security, the appeal shall be considered abandoned.

Additional requirements and procedures concerning appeals filed with the Council are found at Resolution 9473 and in the City of Bellevue Land Use Code.

#### CITY COUNCIL CONSIDERATION

Unless appealed, this matter has tentatively been scheduled to go before the City Council on **Monday**, **June 3**, **2019 at 8:00 p.m.** for consideration, and **Monday**, **June 17**, **2019 at 8:00 p.m.** for final action. After Thursday, May 16, 2019, interested persons may contact the Hearing Examiner's Office at (425) 452-6934 to find out whether an appeal has been filed.

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# **AFFIDAVIT OF SERVICE**

STATE OF WASHINGTON )	
) ss.	
COUNTY OF KING )	
Karen Hohu, being first duly sworn upon oath, deposes and states:	
In the Matter of <u>City Dacha LLC Rezone</u> , on the 2nd day of May 2019, I served a copy of:	
FINDINGS OF FACT, CONCLUSIONS OF LAW AND RECOMMENDATION	
BY ELECTRONIC SERVICE – EMAIL by electronically mailing a true and correct copy thereof through the City of Bellevue's electronic mail system to the email address(es) set forth below: <pre>prosen@bellevuewa.gov</pre> imorrison@mhseattle.com	
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I declare under penalty of perjury under the laws of the State of Washington that the foregoing is true and correct. Executed at Bellevue, Washington on this 2nd day of May 2019.	
	Kener HA
Karen Hohu	
	Hearing Examiner Program Coordinator
Subscribed and sworn this $2^{nd}$ day of May, 2019	
· ·	
SARAH KNOX	Jana Knes
Notary Public State of Washington	Notary Public in and for the State of Washington, residing at Seattle
My Appointment Expires Jul 23, 2020	My appointment expires: $\frac{7/23}{2020}$
<b>Application, Petition or Case:</b>	City Dacha LLC—Application for Rezone
	File No.: 17-131047-LQ

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