BEFORE THE HEARING EXAMINER FOR THE CITY OF BELLEVUE

In the Matter of the Application regarding)	
)	FINDINGS OF FACT,
Radford Building)	CONCLUSIONS OF LAW, AND RECOMMENDATION
For a Rezone from Office (O)	AND RECOMMENDATION
to Downtown Mixed Use (DNTN-MU)	FILE NO. 15-120755-LQ
for a parcel at 11 105 th Avenue SE,	
Bellevue.	

SUMMARY

Recommendation. The Hearing Examiner recommends that the Bellevue City Council, subject to conditions, **APPROVE** the proposed Rezone.

<u>Proposal.</u> The Applicant, Tri Western Syndicated Investments LLC seeks (Contact: Colin Radford) requests a rezone of a .29-acre parcel—site of the Radford Building—at 11 105th Avenue SE, from Office (O) zoning designation to Downtown Mixed Use (DNTN-MU) to allow coordinated development of the site under the requested designation.

On August 3, 2015, the Bellevue City Council approved a Comprehensive Plan Amendment (File 12-127970 AC) to change the land use designation of this site from Office (O) to Downtown Mixed Use (DNTN-MU), thus making the requested rezone possible. The Comprehensive Plan Amendment updated the southern downtown boundary line to make it more regular and the parcel at issue became part of the Downtown subarea.

An accompanying Comprehensive Plan Amendment (File 15-123469 AD), now under review by the Bellevue Planning Commission, updated the legal description and downtown map to support the proposed rezone.

The requested rezone will align the Comprehensive Plan designation and the subarea map and zoning designation for the site. The City Development Services Department recommended

1/22/2016

CITY OF BELLEVUE 450 – 110th Avenue NE P. O. Box 90012 Bellevue, WA 98009 9012

that, as a condition of approval, this rezone not be enacted into law until the above Amendment is passed and the accompanying ordinance is approved.

The City Council did not specify any conditions of approval for the Comprehensive Plan Amendment (See Exhibit1, Staff Report, Attachment 1—Ordinance 6251).

Procedure. The Applicant filed for a rezone from Office (O) to Downtown Mixed Use (DNTN-MU) for the parcel at issue on August 12, 2015. Notice of Application was published on October 29, 2015. Mailing, posting and publication of the application were appropriately accomplished.

A public meeting was held on November 12, 2015. Four citizens attended the public meeting and they were provided information about the rezone process. Those citizens raised no other concerns. One citizen requested information about the rezone process by email, and also raised no further concerns. In this process, the City received no substantive comments on the proposal from members of the public (Staff Report, Exhibit 1).

The Development Services Department issued a Determination of Non-Significance (DNS) under the State Environment Policy Act on February 12, 2015, upon finding that the proposal at issue would not have any probable significant adverse impact on the environment (Staff Report, Exhibit 1). The DNS was not appealed.

The City issued a staff report and a recommendation for approval of the proposed rezone on December 17, 2015 (Staff Report, Exhibit 1).

Upon due notice, the undersigned Hearing Examiner held a hearing in the Bellevue City Council Chambers on January 7, 2015. Elizabeth Stead, Urban Design Planning Manager, City of Bellevue, presented a staff report and testified on behalf of the City. No one appeared on behalf of the applicant and no public testimony was offered. Hearing Office Manager Sara Gollersrud was also present and recorded the hearing.

The City's Staff Report with accompanying file materials was admitted into evidence as Exhibit 1, and a paper copy of the City's Power Point presentation was admitted as Exhibit 2.

The undersigned Examiner visited the site at issue.

FINDINGS OF FACT

1. The Examiner adopts the factual matters set forth in the foregoing **SUMMARY** as findings.

1/22/2016

- 2. The Applicant requests rezone for the site at issue. The proposed rezone from Office (O) to Downtown Mixed Use (DNTN-MU) will align the site with the Comprehensive Plan as well as the proposed southern boundary of downtown Bellevue.
- 3. The subject parcel has an area of .29 acres (*See* Staff Report, Exhibit 1). The Radford Building, a one-story wood-frame office building of about 6,296 gross square feet, with exterior parking, currently occupies the site. A variety of small commercial businesses operate at the building. The building partly occupies the site at issue and straddles a property line with the adjacent parcel at 10423 Main Street, currently zoned Downtown Mixed Use. The site slopes with highest point at the southeast corner with a drop of about 30 feet to the northwest corner.
- 4. The sites around the parcel at issue are zoned Downtown-Mixed Use to the north and west, Office to the south, and R-30 (Residential High Density) to the east.
- 5. The Development Services Department issued a Determination of Non-Significance (DNS) under the State Environment Policy Act (SEPA) on February 12, 2015, upon finding that the proposal at issue would not have a probable, significant adverse impact on the environment (Staff Report, Exhibit 1).
- 6. The Bellevue City Council on August 3, 2015, approved the Comprehensive Plan amendment and the SEPA review completed with it, and the Council changed the designation of the site at issue to Downtown Mixed Use.
- 7. If the rezone is approved, any future development for the site will be subject to project-specific review and other required approvals under the Bellevue City Code.
- 8. The proposed rezone meets all applicable rezone requirements, as the City's Managing Land Use Planner Elizabeth Stead testified credibly and as explained in the Staff Report (Exhibit 1).
- 9. The technical staff of the City's Utilities Department indicated that further analysis of water, sewer and drainage needs for the proposed rezone shall occur in response to project or development proposals (Staff Report). The analysis noted that this area will not require significant improvements in view of existing infrastructure.
- 10. The City's Transportation Department analyzed the parcel at issue and indicated that a complete analysis will occur in response to any future development application.

- 11. The proposed rezone is consistent with the Comprehensive Plan. The parcel at issue rests within the downtown subarea. The rezone is consistent also with Land Use Policy Elements regarding planning, growth, and density (See Policy LU-4; and Staff Report p. 6, Exhibit 1).
- 12. The rezone will allow for higher residential density than the Office designation and will advance economic development by making possible a range of use options for the City's growing population (Policy ED-16).
- 13. Rezone of the site will allow mixed-use projects on this parcel of the downtown subarea consistent with the current Land Use Code and planning under the Growth Management Act. The rezone also will allow coordinated development with the adjoining parcel already zoned Downtown Mixed Use and make possible high quality construction on the two parcels (Policies S-DT-15). Standards for both parcels will then be uniform and, is consistent with downtown subarea policies, the rezone will promote a range of downtown urban residential uses and densities.
- 14. The proposed rezone advances the public welfare by encouraging expanded, mixed-use development on the site and allowing reasonable development consistent with the Comprehensive Plan and Amendments noted above.
- 15. The proposed rezone is compatible and consistent with the uses in the surrounding area and will not be materially detrimental to uses on the subject property or its environs. In addition, the rezone provides consistency between the Comprehensive Plan and the land use map designation and zoning designation.
- 16. The proposed rezone has merit for the whole community because it allows appropriate use, consistent with the Comprehensive Plan and land use policies, for the downtown subarea. The proposed rezone allows the site at issue to meet the changing needs of the City by expanding uses and redevelopment potential for the site, including providing more residential potential. Any new development in the area will require review under the Design Review Process.
- 17. The Staff Report thoroughly analyzes the rezoning proposal in light of the land use criteria under LUC 20.30A.140, and finds that the rezone will be consistent with that ordinance. Basically, as the City's Land Use Division found: the rezone proposal is consistent with the Comprehensive Plan; the rezone is warranted to achieve consistency with the updated

Comprehensive Plan and the Land Use Code; the rezone promotes public welfare by aligning the standards governing the subject property with current law and policies; the rezone is compatible with the surrounding area; the rezone presents no materially detrimental uses in the immediate vicinity of the site; and the rezone has "merit and value for the community as a whole" by permitting the site to meet changing community needs.

- 18. The Hearing Examiner concurs with the City's analysis and adopts the same. The Staff Report is incorporated by reference herein as though fully set forth.
 - 19. Any conclusion herein which may be deemed a finding is hereby adopted as such.

CONCLUSIONS OF LAW

- 1. The Hearing Examiner has jurisdiction over the subject matter of this proceeding. The application is subject to Process III under which the Examiner makes a recommendation following a public hearing and the City Council makes the final decision. LUC 20.35.015D, LUC 20.35.300 *et seq*.
- 2. The proposed rezone is consistent with the decision criteria of LUC 20.30A.140 in that it complies with the Comprehensive Plan under LUC 20.30A.140A, and meets the other criteria including providing "value for the community as a whole" under LUC 20.30A.140E. Each provision under LUC 20.30A.140 was carefully analyzed in the City's Staff Report and the conclusions in that report are incorporated by reference in this recommendation.
 - 3. The proposed rezone is consistent with Land Use Element Policies.
- 4. The proposal requires no physical change to the site and no redevelopment of any type, and any new future uses will require compliance with the Land Use Code and other applicable ordinances, regulations and legal provisions.
- 5. The requested rezone of the site at issue to zoning designation Downtown Mixed Use (DNTN-MU) should be approved.
 - 6. Any finding herein which may be deemed a conclusion is hereby adopted as such.

CONDITION

The rezone approval shall be conditioned on the approval by ordinance of the Land Use Code Amendment at File 15-123469 AD including the revised legal description and map of the Downtown subarea consistent with the attachments provided in this rezone (See Exhibit 1).

RECOMMENDATION

The Hearing Examiner recommends that the City Council **APPROVE** the Rezone application subject to the conditions set forth above.

DONE this 22nd day of January 2016.

Robin Lindley, Hearing Examiner

NOTICE OF RIGHT TO APPEAL

RIGHT TO APPEAL-TIME LIMIT

A person who submitted written comments to the Director prior to the hearing, or submitted written comments or made oral comments during the hearing on this matter, may appeal the recommendation of the Hearing Examiner to the Bellevue City Council by filing a written appeal statement of the Findings of Fact or Conclusion being appealed, and paying any appeal fee, no later than 14 calendar days following date that the recommendation was mailed. The appeal must be received by the City Clerk by **5:00 p.m. Friday, February 5, 2016.**

TRANSCRIPT OF HEARING-PAYMENT OF COST

An appeal of the Hearing Examiner's decision requires the preparation of a transcript of the hearing before the Hearing Examiner. Therefore, the request for appeal must be accompanied by an initial deposit of \$100. Should the actual cost be less the amount of the deposit, any credit due shall be reimbursed to the appellant. Should the cost for transcript preparation be more than the deposit, the appellant will be additionally charged.

WAIVER OF TRANSCRIPTION FEE

Upon request, the City Clerk will waive transcription fees upon submission by an appellant of the following documentation: a) an affidavit stating that the appellant's net financial worth does not exceed \$20,000; b) an affidavit stating that the appellant's annual income does not exceed \$5,200; c) a brief statement of the issues sought to be reviewed; d) a designation of those parts if the record the party thinks are necessary for review; e) a statement that review is sought in good faith.

CITY COUNCIL CONSIDERATION

Unless appealed, this matter has tentatively been schedule to go before the City Council on Monday, March 7, 2016 for discussion, and Monday, March 21, 2016 for legislation. After February 5, 2016, interested persons may contact the Hearing Examiner's Office at (425) 452-6934 to find out whether an appeal has been filed.